CITY OF HARLAN

INDEPENDENT AUDITOR'S REPORT BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS AND QUESTIONED COSTS

JUNE 30, 2010

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CITY OF HARLAN OFFICIALS

| <u>Name</u> | <u>Title</u> | Term Expires |
|---|--|--|
| | (Before January 2010) | |
| Gary H. Christiansen | Mayor | December, 2009 |
| Dave Miller | Mayor pro tem | December, 2011 |
| Aaron Anliker Rhonda Brown Keith Kaufman David Pedersen Orv Roecker | Council Member Council Member Council Member Council Member Council Member | December, 2009 December, 2011 December, 2009 December, 2011 December, 2009 |
| Terry Cox Susan Lambert Marjorie Ahrenholtz Joseph Lauterbach | City Administrator City Clerk City Treasurer City Attorney (After January 2010) | Indefinite Indefinite Indefinite Indefinite |
| Gary H. Christiansen | Mayor | December, 2011 |
| Dave Miller | Mayor pro tem | December, 2011 |
| Aaron Anliker Rhonda Brown Keith Kaufman David Pedersen Orv Roecker | Council Member Council Member Council Member Council Member Council Member | December, 2013 December, 2011 December, 2013 December, 2011 December, 2013 |
| Terry Cox Susan Lambert Marjorie Ahrenholtz Joseph Lauterbach | City Administrator City Clerk City Treasurer City Attorney | Indefinite Indefinite Indefinite Indefinite |

Certified Public Accountant

September 2, 2010

Independent Auditor's Report

Lonnie G. Muxfeldt
Certified Public
Accountant

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Licensed In:

Iowa

Missouri

To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Harlan, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of City of Harlan's management. My responsibility is to express an opinion on these financial statements based on my audit. I did not audit the financial statements of the Harlan Municipal Utilities. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and my opinion, insofar as it relates to the amounts included for the Harlan Municipal Utilities, is based on the report of the other auditors.

I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In my opinion, based on my audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Harlan as of June 30, 2010, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

Continued . . .

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPA Private Companies Practice Section September 2, 2010
To the Honorable Mayor and
Members of the City Council
Page Two

In accordance with Government Auditing Standards, I have also issued my report dated September 2, 2010 on my consideration of the City of Harlan's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of my audit.

Management's Discussion and Analysis and budgetary comparison information on pages 6 through 9, and 31 through 33 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I applied limited procedures, which consisted principally in inquiries of management regarding the methods of measurement and presentation of the supplementary information. I did not audit the information and express no opinion on it.

My audit was performed for the purpose of forming an opinion on the financial statements that collectively comprise the City of Harlan's basic financial statements. I previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2009 (which are not presented herein) and expressed unqualified opinions on those financial statements which are prepared in conformity with an other comprehensive basis of accounting. Other supplementary information included in Schedules 1 through 5 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in my audit of the basic financial statements and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Mufflet associates, CPA. P.C.

As management of the City of Harlan, Iowa we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2009.

OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis serves as an introduction to the City's basic financial statements. The City's financial statements include three components: 1) a cash basis government-wide financial statement, 2) cash basis fund financial statements, and 3) notes to the financial statements.

Government-wide financial statement: This statement consists of a Statement of Activities and Net Assets and provides information about the activities of the City as a whole and presents an overview of the City's finances.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities. The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The City has two kinds of funds.

- 1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, Local Option Tax, and Urban Renewal Tax Increment, 3) Debt Service Fund, and 4) the Capital Projects Funds. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The Internal Service Fund is used to accumulate resources and allocate costs of the City's self-funded health insurance plan.
- 2) Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains two sewer funds for current operations and future sewer projects. Also included with Enterprise Funds is the activity of Harlan Municipal Activities. All three are considered major funds of the City.

A reconciliation between the government-wide statement and the fund financial statement follows the fund financial statements.

Notes to the financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the financial statements.

ANALYSIS OF SIGNIFICANT CHANGES IN FINANCIAL POSITION AND NET ASSETS

Net assets may serve over time as a useful indicator of financial position. The cash basis net assets of the City's governmental activities decreased \$51,535 or 5 percent from the prior fiscal year end balances. Changes in the cash basis net assets of the City's governmental activities are as follows:

| Changes in Net Assets | s of Governmental Activities Year ended June 30, | | | | | |
|------------------------------------|--|-----------|------|-----------|--|--|
| | | 2010 | June | 2009 | | |
| | | | - | | | |
| Receipts: | | | | | | |
| Program receipts: | | | | | | |
| Charges for services | \$ | 1,886,924 | \$ | 1,961,133 | | |
| Operating grants, contributions | | | | | | |
| and restricted interest | | 544,002 | | 700,36 | | |
| Capital grants, contributions | | | | | | |
| and restricted interest | | 563,934 | | 1,280,16 | | |
| General receipts: | | | | | | |
| Property tax | | 1,497,453 | | 1,412,87 | | |
| Tax increment financing | | 611,180 | | 517,59 | | |
| Debt service | | 294,326 | | 313,26 | | |
| Local option tax | | 385,651 | | 409,13 | | |
| Hotel / motel tax | | 41,768 | | 35,72 | | |
| Unrestricted investment earnings | | 4,762 | | 19,28 | | |
| Miscellaneous | | 33,221 | | 36,40 | | |
| Bond proceeds | | -0- | | 528,41 | | |
| Sale of assets | | 26,901 | | 9,93 | | |
| Transfers, net | | 418,034 | | 293,42 | | |
| Total receipts | | 6,308,156 | | 7,517,70 | | |
| Disbursements: | | | | | | |
| Public safety | | 949,364 | | 983,00 | | |
| Public works | | 1,106,564 | | 1,132,73 | | |
| Community and economic development | | 235,494 | | 211,30 | | |
| Culture and recreation | | 800,439 | | 833,87 | | |
| General government | | 483,744 | | 465,30 | | |
| Debt service | | 649,844 | | 1,124,50 | | |
| Capital projects | | 993,567 | | 2,947,13 | | |
| Nonprogram | | 1,140,675 | _ | 1,023,82 | | |
| Total disbursements | _ | 6,359,691 | _ | 8,721,79 | | |
| Increase (decrease) in cash | | (51,535) | | (1,204,09 | | |
| Net assets, beginning of year | | 1,002,570 | | 2,206,66 | | |
| Net assets, end of year | \$ | 951,035 | \$ | 1,002,5 | | |

The cash basis of the net assets of the City's business type activities increased by \$7,957,436 or 57 per cent during the fiscal year ended June 30, 2010. The following is the changes in the cash basis of the net assets of the City's business type activities:

| | | Year ende | d June | 30, |
|----------------------------------|----|------------|--------|------------|
| | | 2010 | | 2009 |
| | | | | |
| Receipts: | | | | |
| Program receipts: | | | | |
| Charges for services and sales: | | | | |
| Sewer | \$ | 743,517 | \$ | 732,287 |
| HMU Component unit | | 13,259,166 | | 12,824,151 |
| Operating grants, contributions, | | | | |
| and restricted interest | | 89,520 | | 268,880 |
| Capital grants, contributions, | | | | |
| and restricted interest | | -0- | | -0- |
| General receipts: | | | | |
| Unrestricted interest | | 248 | | 917 |
| Miscellaneous | | 202,677 | | 356,510 |
| Loan proceeds | | 10,545,000 | | 23,515 |
| Transfers, net | | (418,034) | _ | (293,423) |
| Total receipts | | 24,422,094 | | 13,912,837 |
| Disbursements: | | | | |
| Sewer | | 603,795 | | 578,240 |
| HMU Component unit | | 15,860,863 | | 12,555,907 |
| Total disbursements | _ | 16,464,658 | _ | 13,134,147 |
| Increase (decrease) in cash | | 7,957,436 | | 778,690 |
| Net assets, beginning of year | _ | 13,925,134 | _ | 13,146,444 |
| Net assets, end of year | \$ | 21,882,570 | \$ | 13,925,134 |

ANALYSIS BETWEEN ACTUAL AND BUDGET AMOUNTS

The City amended its budget on May 18, 2010. The amended budget increased revenue by \$1.6 million and decreased disbursements by approximately \$3 million, the majority of which decreased business type disbursements for the year ended June 30, 2010. Actual disbursements exceeded budgeted amounts in the community and economic function for the year ended June 30, 2010.

| | , | |
|--|---|--|
| | | |
| | | |
| | | |
| | | |

DEBT ADMINISTRATION

| Outstanding I | Outstanding Debt at Year-End | | | | | | |
|--------------------------|------------------------------|--------------|-----------|--|--|--|--|
| | | 2010 | 2009 | | | | |
| General obligation bonds | \$ | 4,635,000 \$ | 5,085,000 | | | | |

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5 percent of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$4.6 million is significantly below its constitutional debt limit of \$12.3 million.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City of Harlan's elected and appointed officials and citizens considered many factors when setting the fiscal year 2011 budget, tax rates, and fees that will be charged for various City activities. Amounts available for appropriation in the operating budget are \$31.7 million, a decrease of \$2.7 million over the final 2010 budget. Budgeted disbursements are expected to increase by \$10 million, an increase of 41 percent over the final 2010 budget. Most of the increase is a result of capital project delays at Harlan Municipal Utilities.

If these estimates are realized, the City's budgeted cash balances are expected to decrease by approximately \$4.9 million by the end of fiscal year 2011.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Susan Lambert, City Clerk, 711 Durant Street, Harlan, Iowa.

CITY OF HARLAN

STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| | | | | | | Program Receipts | | |
|-----------------------------------|-----|---------------|----|-------------------------|----|---|----|--|
| | | Disbursements | - | Charges for Services | | Operating Grants, Contributions, And Restricted Interest | | Capital Grants, Contributions And Restricted Interest |
| Functions / Programs: | | | | | | | | |
| Governmental activities: | | | | | _ | 20145 | • | 0 |
| Public safety | \$ | 949,364 | \$ | 83,489 | \$ | 20,145 | \$ | -0- |
| Public works | | 1,106,564 | | 308,677 | | 489,967 | | -0- |
| Community and economic dev | | 235,494 | | -0- | | -0- | | -0- |
| Culture and recreation | | 800,439 | | 188,977 | | 33,890 | | 10,397 |
| General government | | 483,744 | | 339,355 | | -0- | | -0- |
| Debt service | | 649,844 | | -0- | | -0- | | -0- |
| Capital projects | | 993,567 | | -0- | | -0- | | 553,537 |
| Nonprogram - contractual services | | 1,140,675 | | 966,426 | | -0- | ٠. | -0- |
| Total governmental activities | | 6,359,691 | _ | 1,886,924 | | 544,002 | | 563,934 |
| Business type activities: | | | | | | | | |
| Sewer | | 603,795 | | 743,517 | | 8,854 | | -0- |
| HMU - Component unit | | 15,860,863 | | 13,259,166 | _ | 80,666 | | |
| Total business type activities | _ | 16,464,658 | | 14,002,683 | - | 89,520 | | -0- |
| Total | \$_ | 22,824,349 | \$ | 15,889,607 | \$ | 633,522 | \$ | 563,934 |

General receipts:

Property taxes levied for:

General purposes

Tax increment financing

Debt service

Hotel / motel tax

Local option tax

Unrestricted investment earnings

Miscellaneous

Bond proceeds

Sale of property

Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets, beginning of year

Cash basis net assets, end of year

Cash Basis Net Assets

Restricted:

Expendable:

Streets

Debt service

Unrestricted

Total cash basis net assets

| Governmental Activities | | | | |
|----------------------------|---|---|---|---|
| | - | Business Type Activities | _ | Total |
| (845,730) | \$ | -0- | \$ | (845,730) |
| (307,920) | • | -0- | • | (307,920) |
| , , , | | | | (235,494) |
| , , , | | | | (567,175) |
| | | | | , , , |
| | | | | (144,389) |
| | | | | (649,844) |
| , , , | | | | (440,030) |
| | _ | | _ | (174,249) |
| (3,364,831) | | -0- | | (3,364,831) |
| -0- | | 148,576 | | 148,576 |
| -0- | | (2,521,031) | | (2,521,031) |
| -0- | _ | (2,372,455) | _ | (2,372,455) |
| (3,364,831) | | (2,372,455) | | (5,737,286) |
| 1,497,453 | | -0- | | 1,497,453 |
| | | | | 611,180 |
| | | | | 294,326 |
| 41,768 | | -0- | | 41,768 |
| | | -0- | | 385,651 |
| 4,762 | | 248 | | 5,010 |
| 33,221 | | 202,677 | | 235,898 |
| -0- | | 10,545,000 | | 10,545,000 |
| 26,901 | | -0- | | 26,901 |
| | | (410.024) | | • |
| 418,034 | - | (418,034) | - | , -0- |
| 3,313,296 | • | 10,329,891 | - | -0- 13,643,187 |
| , | | | - | |
| 3,313,296 | · - | 10,329,891 | - | 13,643,187 |
| | (235,494) (567,175) (144,389) (649,844) (440,030) (174,249) (3,364,831) -0- -0- (3,364,831) 1,497,453 611,180 294,326 41,768 385,651 4,762 33,221 | (235,494) (567,175) (144,389) (649,844) (440,030) (174,249) (3,364,831) -0- -0- (3,364,831) 1,497,453 611,180 294,326 41,768 385,651 4,762 33,221 | (235,494) -0- (567,175) -0- (144,389) -0- (649,844) -0- (440,030) -0- (174,249) -0- (3,364,831) -0- -0- -0- (2,521,031) -0- (2,372,455) (3,364,831) (2,372,455) 1,497,453 -0- 611,180 -0- 294,326 -0- 41,768 -0- 385,651 -0- 4,762 248 33,221 202,677 | (235,494) -0- (567,175) -0- (144,389) -0- (649,844) -0- (440,030) -0- (174,249) -0- (3,364,831) -0- -0- (2,521,031) -0- (2,372,455) (3,364,831) (2,372,455) (3,364,831) (2,372,455) 1,497,453 -0- 611,180 -0- 294,326 -0- 41,768 -0- 385,651 -0- 4,762 248 33,221 202,677 |

CITY OF HARLAN

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - GOVERNMENTAL FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| | | | _ | | | | |
|--|----|-----------|-----|-----------------|-----|------------|--|
| | | | | Special Revenue | | | |
| | | | _ | Road Use | | Industrial | |
| | | General | | Tax | | Park | |
| Receipts: | ·- | | | | | | |
| Property tax | \$ | 1,205,596 | \$ | -0- | \$ | -0- | |
| Tax increment financing | | -0- | | -0- | | -0- | |
| Other city tax | | 45,655 | | -0- | | -0- | |
| Licenses and permits | | 76,814 | | -0- | | -0- | |
| Use of money and property | | 73,599 | | -0- | | 462 | |
| Intergovernmental | | 321,104 | | 489,968 | | -0- | |
| Charges for services | | 444,640 | | -0- | | -0- | |
| Special assessments | | 2,152 | | -0- | | -0- | |
| Miscellaneous | | 59,945 | _ | -0 | _ | -0- | |
| Total receipts | • | 2,229,505 | | 489,968 | | 462 | |
| Disbursements: | | | | | | | |
| Operating: | | | | _ | | • | |
| Public safety | | 875,865 | | -0- | | -0- | |
| Public works | | 554,395 | | 451,260 | | -0- | |
| Community and economic development | | -0- | | -0- | | -0- | |
| Culture and recreation | | 739,025 | | -0- | | -0- | |
| General government | | 468,309 | | -0- | | -0- | |
| Debt service | | -0- | | 0- | | -0- | |
| Capital projects | | | | -0- | _ | | |
| Total disbursements | | 2,637,594 | | 451,260 | - | -0- | |
| Excess (deficiency) of receipts | | | | 00 700 | | 462 | |
| over (under) disbursements | | (408,089) | | 38,708 | | 462 | |
| Other financing sources (uses): | | 255 | | -0- | | -0- | |
| Sale of property | | 375 | | -0- | | 124,052 | |
| Operating transfers in | | 717,366 | | (2,000) | | -0- | |
| Operating transfers out | | (73,648) | | | | 124,052 | |
| Total other financing sources (uses) | | 644,093 | - | (2,000) | | 124,032 | |
| Net change in cash balances | | 236,004 | | 36,708 | | 124,514 | |
| Cash balances, beginning of year | | 168,543 | _ | 29,439 | | 137,744_ | |
| Cash balances, end of year | \$ | 404,547 | \$ | 66,147 | \$ | 262,258 | |
| Cash balances, end of year | \$ | 404,547 | \$ | 66,147 | \$ | 262,258 | |
| Cash Basis Fund Balances Reserved for debt service | \$ | -0- | \$ | -0- | \$ | -0- | |
| Unreserved: | Ψ | Ů | • | | | | |
| General fund | | 404,547 | | -0- | | -0- | |
| | | -0- | | 66,147 | | 262,258 | |
| Special revenue funds Capital projects funds | | -0- | | -0- | | -0- | |
| | \$ | 404,547 | - s | 66,147 | \$ | 262,258 | |
| Total cash basis fund balances | Φ | 707,347 | — Ψ | 00,147 | . * | | |

See notes to financial statements.

| - | | | Special Revenue | | | | | | | | |
|----|-------------|-----|-----------------|------|-------------|-----|-------------|----|-----------|-------------|-------------------|
| - | Urban | | Equipment | | Employee | | Debt | | Other | | |
| _ | Renewal | _ | Revolving | _ | Benefits | _ | Service | | Nonmajor | | Total |
| \$ | -0- | \$ | -0- | \$ | 287,076 | \$ | 293,490 | \$ | -0- | \$ | 1,786,162 |
| Þ | 611,180 | Ф | -0- | Ф | -0- | Ψ | -0- | Ψ | 0- | Ψ | 611,180 |
| | -0- | | -0- | | 895 | | 836 | | 385,651 | | 433,037 |
| | -0- | | -0- | | -0- | | -0- | | -0- | | 76,814 |
| | -0- | | -0- | | -0- | | -0- | | 73 | | 74,134 |
| | -0- | | 9,257 | | -0- | | -0- | | 444,056 | | 1,264,385 |
| | -0- | | 5,280 | | -0- | | -0- | | -0- | | 449,920 |
| | -0- | | -0- | | - 0- | | -0- | | 1,728 | | 3,880 |
| | -0- | | 13,932 | | -0- | | -0- | | 123,096_ | | 196,973 |
| - | 611,180 | • | 28,469 | • | 287,971 | _ | 294,326 | | 954,604 | _ | 4,896,485 |
| | | | | | | | | | | | |
| | -0- | | 72,246 | | -0- | | -0- | | 1,253 | | 949,364 |
| | - 0- | | 91,876 | | - 0- | | -0- | | 9,033 | | 1,106,564 |
| | 232,406 | | -0- | | -0- | | - 0- | | 3,088 | | 235,494 |
| | - 0- | | 37,361 | | - 0- | | -0- | | 24,053 | | 800,439 |
| | -0- | | 15,435 | | -0- | | -0- | | -0- | | 483,744 |
| | - 0- | | -0- | | -0- | | 649,844 | | -0- | | 649,844 |
| | 0 | | -0- | | 0 | _ | | _ | 993,567 | | 993,567 |
| | 232,406 | | 216,918 | | | - | 649,844 | - | 1,030,994 | _ | 5,219,016 |
| | 378,774 | | (188,449) | | 287,971 | | (355,518) | | (76,390) | | (322,531) |
| | -0- | | 3,926 | | -0- | | -0- | | 22,600 | | 26,901 |
| | 37,500 | | 142,520 | | 192,825 | | 345,014 | | 476,742 | | 2,036,019 |
| | (468,224) | | (8,492) | | (685,364) | | -0- | | (380,257) | | (1,617,985) |
| | (430,724) | | 137,954 | | (492,539) | · - | 345,014 | - | 119,085 | _ | 444,935 |
| | (51,950) | | (50,495) | | (204,568) | | (10,504) | | 42,695 | | 122,404 |
| | 51,950 | | 412,692 | | 204,568 | | 12,769 | | (175,484) | _ | 842,221 |
| \$ | -0- | \$ | 362,197 | \$ | -0- | \$ | 2,265 | \$ | (132,789) | \$ _ | 964,625 |
| • | | | | • | | | | | | _ | |
| \$ | -0- | \$ | -0- | \$ | -0- | \$ | 2,265 | \$ | -0- | \$ | 2,265 |
| | • | | -0- | | -0- | | -0- | | -0- | | 404,547 |
| | -0- | | -0- 362,197 | | -0- -0- | | -0- | | 54,976 | | 745,578 |
| | -0- | | | | -0- | | -0- | | (187,765) | | (187,7 <u>65)</u> |
| • | -0- | - m | 362,197 | | -0- | | 2,265 | \$ | (132,789) | \$ - | 964,625 |
| \$ | | \$ | 302,197 | . \$ | | "Ф. | 2,203 | Ψ | (132,107) | · * = | |

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| | _ | Internal S | | | | |
|---|----|------------------|----------|-----------------------|----|----------------------|
| | | Flex Benefits | 01 11 | Group Insurance Trust | | Total |
| Operating receipts: | _ | | • | , | • | |
| Use of money and property | \$ | -0- | \$ | -0- | \$ | -0- |
| Charges for services | | -0- | | -0- | | -0- |
| Miscellaneous | _ | -0- | | -0- | | 0- |
| Total receipts | | -0- | | -0- | | -0- |
| Operating disbursements: | | | | | | |
| Public safety | | -0- | | -0- | | -0- |
| Public works | | -0- | | -0- | | -0- |
| Culture and recreation | | -0- | | -0- | | -0- |
| General government | | -0- | | -0- | | -0- |
| Business type activities | _ | 0- | | | | -0- |
| Total disbursements | - | -0- | | | | |
| Operating income (loss) | | -0- | | -0- | | -0- |
| Non-operating receipts (disbursements): | | | | | | |
| Interest on investments | | -0- | | 310 | | 310 |
| Reimbursements | | 8,580 | | 957,846 | | 966,426 |
| Contractual services | | (6,428) | | (1,134,247) | | (1,140,675) |
| Transfer in | | -0- | | -0- | | -0- |
| Transfer out | | -0- | | | | -0- |
| Net non-operating receipts (disbursements) | - | 2,152 | - | (176,091) | | (173,939) |
| Excess (deficiency) of receipts | | | | | | |
| over (under) disbursements | | 2,152 | | (176,091) | | (173,939) |
| Cash balances, beginning of year | | 306 | | 160,043 | | 160,349 |
| Cash balances, end of year | \$ | 2,458 | \$ | (16,048) | \$ | (13,590)_ |
| Cash Basis Fund Balances Unreserved: Total fund balance | \$ | 2,458 2,458 | <u> </u> | (16,048) (16,048) | \$ | (13,590) (13,590) |

See notes to financial statements.

CITY OF HARLAN

RECONCILIATION OF THE STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES TO THE STATEMENT OF ACTIVITIES AND NET ASSETS GOVERNMENTAL FUNDS AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| Total governmental funds cash balances (page 13) | \$ | 964,625 |
|---|------|-----------|
| Amounts reported for governmental activities in the Statement of Activities and Net Assets are different because: | | |
| The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan. The Internal Service Fund is included in governmental activities in the Statement of Activities and Net Assets | | (13,590) |
| Cash basis net assets of governmental activities (page 11) | \$ | 951,035 |
| Net change in cash balances (page 13) | \$ | 122,404 |
| Amounts reported for governmental activities in the Statement of Activities and Net Assets are different because: | | |
| The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan. The change in net assets of the Internal Service Fund is reported with governmental activities. | _ | (173,939) |
| Change in cash balance of governmental activities (page 11) | \$ _ | (51,535) |

CITY OF HARLAN

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - PROPRIETARY FUNDS

AS OF AND FOR THE YEAR ENDED JUNE 30, 2010

| | | Enterprise Funds | | | | | | |
|--|----|------------------|-----|-------------|--------|-------------|----|-------------|
| | - | | | Sewer | | HMU | | |
| | | | | Equipment | | Component | | |
| | _ | Sewer | | Replacement | | Unit | | Total |
| Operating receipts: | | | | | | | | |
| Use of money and property | \$ | 248 | \$ | -0- | \$ | 56,510 | \$ | 56,758 |
| Charges for services | | 729,491 | | -0- | | 13,202,656 | | 13,932,147 |
| Miscellaneous | _ | 14,026 | - | 202,677 | _ | -0- | _ | 216,703 |
| Total operating receipts | | 743,765 | | 202,677 | | 13,259,166 | | 14,205,608 |
| Operating disbursements: | | | | | | | | |
| Business type activities | _ | 569,502 | | 34,293 | _ | 15,860,863 | - | 16,464,658 |
| Excess (deficiency) of operating receipts | | | | | | | | |
| over (under) operating disbursements | | 174,263 | | 168,384 | | (2,601,697) | | (2,259,050) |
| Non-operating receipts (disbursements): | | | | | | | | |
| Interest on investments | | -0- | | 8,854 | | 80,666 | | 89,520 |
| Loan proceeds | | -0- | | -0- | | 10,545,000 | | 10,545,000 |
| Transfer in | | -0- | | 200,500 | | -0- | | 200,500 |
| Transfer out | _ | (210,000) | | (408,534) | _ | -0- | | (618,534) |
| Net non-operating receipts (disbursements) | - | (210,000) | | (199,180) | - | 10,625,666 | | 10,216,486 |
| Net change in cash balances | | (35,737) | | (30,796) | | 8,023,969 | | 7,957,436 |
| Cash balances, beginning of year | - | 43,326 | | 2,819,028 | | 11,062,780 | | 13,925,134 |
| Cash balances, end of year | \$ | 7,589 | \$ | 2,788,232 | \$_ | 19,086,749 | \$ | 21,882,570 |
| Cash Basis Fund Balances Unreserved Total cash basis fund balances | \$ | 7,589 | _\$ | 2,788,232 | . \$. | 19,086,749 | \$ | 21,882,570 |

See notes to financial statements.

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NOTES TO FINANCIAL STATEMENTS

(1) Summary of Significant Accounting Policies

The City of Harlan is a political subdivision of the State of Iowa located in Shelby County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development and general government services. The City also provides sewer utilities for its citizens.

Reporting Entity

For financial reporting purposes the City of Harlan has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits or impose specific financial burdens on the City. The City has one component unit, which meets the Government Accounting Standards Board criteria.

These financial statements present the City of Harlan (the primary government) and its component unit. The component unit discussed below is included in the City's reporting entity because of the significance of its operational or financial relationship with the City. Certain disclosures about the discretely presented component unit are not included because the component unit has been audited separately and a report has been issued under separate cover. The audited financial statements are available at the City Clerk's office.

<u>Discrete Component Unit</u> - The Harlan Municipal Utilities is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City, or whose relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Utility is governed by a five-member board appointed by the Mayor/City Council and the Utility's operating budget is subject to the approval of the City Council.

<u>Jointly Governed Organizations</u> - The City also participates in several jointly governed organizations for which the City is not financially accountable or that the nature and significance of the relationship with the City are such that exclusion does not cause the City's financial statements to be misleading or incomplete. City officials are members of the following boards and commissions: Shelby County Emergency Management Commission, Shelby County Ambulance Commission and The Shelby County Solid Waste Agency Board.

(1) Summary of Significant Accounting Policies (Continued)

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories:

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants whose purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax is used to account for road construction and maintenance.

The Urban Renewal Fund is used to account for tax increment financing collections and the repayment of interest financing indebtedness.

The Employee Benefits Fund is used to account for taxes levied for the City's portion of statutory employee benefits such as social security, medicare and retirement contributions.

(1) Summary of Significant Accounting Policies (Continued)

Basis of Presentation (Continued)

The Debt Service Fund accounts for the principal and interest payments on the City's general long-term debt obligations.

The City reports the following major proprietary funds:

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Sewer Equipment Replacement Fund aggregates funds for future sewer projects.

The City reports former expendable trust funds (pre GASB-34) as other special revenue funds as they do not readily fall into GASB-34 Fiduciary fund categories of pension and other employee benefit trust funds, investment trust funds, private-purpose trust funds or permanent (formerly non-expendable) trust funds.

C. Measurement Focus and Basis of Accounting

The City of Harlan maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. At June 30, 2010, disbursements exceed amounts budgeted in the community and economic development function.

E. Property Tax Calendar

The City's property tax rates were extended against the assessed valuation of the City as of January 1, 2008, to compute the amounts, which became liens on property on July 1, 2008. These taxes were due and payable in two installments on September 30, 2009 and March 31, 2010. These taxes are recognized as income to the City when they are received from the county.

(2) Deposits

The City's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the members of the pool to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

For the year ended June 30, 2010, \$3,746,856 was on deposit at local banks as demand deposits and certificates of deposit.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds are as follows:

| Year Ending | General Obligation Bonds | | | | |
|----------------|--------------------------|----|-----------|--|--|
| June 30, | Principal | | Interest | | |
| 2011 | \$ 460,000 | \$ | 182,290 | | |
| 2012 | 490,000 | | 167,550 | | |
| 2013 | 495,000 | | 151,220 | | |
| 2014 | 345,000 | | 134,040 | | |
| 2015 - 2019 | 895,000 | | 533,076 | | |
| 2020 - 2024 | 1,130,000 | | 324,401 | | |
| 2025 - 2027 | 820,000 | | 71,465 | | |
| | \$ 4,635,000 | \$ | 1,564,042 | | |

The City has a general obligation debt limit of approximately \$12.3 million which was not exceeded during the year ended June 30, 2010.

The resolutions providing for the issuance of the general obligation debt include the following provisions:

- (a) The levy of taxes sufficient to provide payment of principal and interest when due.
- (b) Proceeds of the tax levy are to be collected in the debt service fund or a special revenue fund of the City, as it is applicable.

The City is in compliance with debt resolutions.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, IA 50306-9117.

Most regular plan members are required to contribute 4.30% of their annual covered salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. The City's contribution to IPERS for the years ended June 30, 2010, 2009, and 2008 were \$107,325, \$96,525, and \$93,935, respectively, equal to the required contributions for each year.

(5) Other Postemployment Benefits (OPEB)

The City implemented GASB Statement No. 45, Accounting and Financial Reporting by Employers for Postemployment Benefits other than Pensions during the year ended June 30, 2010.

<u>Plan Description</u> - The City operates a single-employer retiree benefit plan which provides dental, medical and prescription drug benefits for retirees and their spouses. There are 33 active members and 1 retired member in the plan. Participants must be age 55 or older at retirement.

The medical/dental/prescription drug coverage was provided through a self-insured plan with Auxiant through September 30, 2009. Effective October 1, 2009, the City of Harlan switched to a plan with Employee Benefit Systems (EBS), with a 28-E agreement with Iowa Governmental Health Care Plan (IGHCP). Retirees under age 65 pay the same premium for the medical/dental/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$535 for single coverage and \$1,178 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2010, the City contributed approximately \$414,100 and plan members eligible for benefits contributed approximately \$33,260 to the plan.

(6) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation, compensatory time and floating holiday hours for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned compensated absences payable to employees at June 30, 2010, primarily relating to the General Fund, is as follows:

| Type of Benefit | <u>Amount</u> |
|-------------------|---------------|
| Vacation | \$ 57,297 |
| Compensatory time | 33,099 |
| Floating holiday | 4,465 |
| · | \$ 94,861 |

This liability has been computed based on rates of pay in effect at June 30, 2010.

(7) Self - Insurance Program

The City has established a self-insurance medical program, which is accounted for in the Group Insurance Fund (an internal service fund). This program provides employee health benefit coverage up to maximum of \$40,000 per employee per year. The City purchases commercial insurance for claims in excess of this coverage and all other risks of loss. The City pays all claims and is reimbursed from the re-insurer for excess claims. Settled claims have not exceeded the commercial coverage in any of the past three fiscal years.

All funds of the City participated in the program and make payments to the Self Insurance Fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The unpaid claims liability of \$9,442 is based on Government Accounting Standards Board Statement No. 10, which requires that a liability has been incurred at the date of the financial statements and the amount of loss can be reasonably estimated. Changes in unpaid claims are as follows:

| Unpaid claims, beginning of year | \$ | 143,967 |
|----------------------------------|------|-----------|
| Incurred claims | | 544,124 |
| Payments | | (678,649) |
| Unpaid claims, end of year | \$ _ | 9,442 |

(8) Deficit Fund Balances

As of June 30, 2010, the following funds had deficit balances:

| <u>Fund</u> | <u>Deficit</u> |
|--|--------------------|
| Special Revenue: Downtown Upper Story & Facade | \$ 1,088 |
| Capital Projects: Airport Improvement Street Overlay | 142,227 155,935 |
| Internal Service: Group Insurance | 16,048 |
| Total | \$ 315,298 |

The material deficit balances were a result of project costs incurred prior to availability of funds. Material deficits will be eliminated upon receipt of grant funds and transfer of funds upon completion of the projects. The deficit balance in the group insurance fund was a result of increased costs of health care coverage.

(9) Risk Management

The City of Harlan is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; error and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

(10) Urban Renewal

Harlan Urban Renewal Area

The original Harlan Urban Renewal Plan was dated April 1989 and was amended in June 1992, October 1993, March 2000, February 2002, March 2005, November 2006 and April 2008. Areas of the city within the urban renewal area include the Downtown Business District, the C. G. Therkildsen Center, G.H. Christiansen Subdivision, the Wastewater Treatment and the Industrial Park areas.

Laurel Street Urban Renewal Area

The Laurel Street Urban Renewal Area is a stand alone urban renewal plan adopted in March 2005 for residential development at the former Laurel School site.

(11) Tax Increment Financing

The TIF receipts are recorded in the urban renewal fund then expended or transferred as follows:

| Cash balance, beginning of year Tax Increment Financing receipts General Fund payback TIF Funds available | \$ 2010 51,950 611,180 37,500 700,630 | \$ 2009 37,500 517,593 37,500 592,593 |
|---|--|--|
| Legal fees Miscellaneous Economic development Transfers to: | 1,616 5,790 225,000 | 4,912 -0- -0- |
| Debt Service Fund General Fund Sewer Equipment Replacement Fund Industrial Park Fund Total expenditures | 345,014 25,000 500 97,710 700,630 | 291,907 25,500 183,556 34,768 540,643 |
| Cash balance, end of year | \$ -0- | \$ 51,950 |

In 2001, the City entered into 28E Agreements with Shelby County and the Harlan Community School District to remit a portion of TIF funds based on formula to both Shelby County and the Harlan Community School District for capital improvements and economic development, respectively. During the fiscal year ended June 30, 2005, the State Auditor's Office questioned the 28E Agreements with the county and the school district on the grounds that the TIF funds may not be expended by the county and the school district except in urban renewal areas of the City. The State Auditor's Office also questioned the City's compliance with Chapter 403 of the Code of Iowa (Urban Renewal and Tax Increment Financing) and recommended the City consult with legal counsel to ensure compliance with provisions of Chapter 403 and the City's Urban Renewal Plan.

In November 2005, as a result of the State Auditor's inquiry and recommendation by legal counsel, the City Council voted to terminate participation in the 28E Agreements with both Shelby County and the Harlan Community School District effective July 1, 2006. In addition, the City's General Fund will pay back the TIF funds it transferred to the General Fund for fiscal years 2004, 2005 and 2006. The \$300,000 payback will be appropriated for fiscal years 2007 through 2014. For the year ended June 30, 2010, the General Fund reimbursed the Urban Renewal Fund \$37,500. \$187,500 remains outstanding.

Transfers to the sewer equipment replacement fund represent repayment of funds that were expended in prior years for sewer infrastructure in urban renewal areas. For the year ended June 30, 2010, the Urban Renewal Fund transferred \$500 to the Sewer Equipment Replacement Fund.

(12) Related Party Transactions

Business transactions between the City and City officials totaled \$955 for the year ended June 30, 2010.

(13) Budget Over-expenditure

Per the Code of Iowa, disbursements may not legally exceed budgeted appropriations at the functional level. During the year ended June 30, 2010, disbursements in the community and economic development function exceeded the amounts budgeted.

(14) Grants

Iowa West Foundation

In January 2007, the City of Harlan was awarded a \$200,000 grant from the Iowa West Foundation for development of College Park Plaza. The grant required a 50/50 match from the City. As of June 30, 2010, all grant funds had been received.

STEP Grants

For the year ended June 30, 2010, the Harlan Police Department was awarded a \$8,325 grant for in car video cameras and a \$932 grant for bullet proof vests from the Iowa Department of Public Safety.

Surface Transportation Program Grant

On February 14, 2008, the City was awarded a \$1 million Surface Transportation Program Grant through the Iowa Department of Transportation for the resurfacing of various streets in the City of Harlan. For the year ended June 30, 2010, \$935,922 of the grant funds had been received. \$64,078 of the remaining grant funds will be received in fiscal year 2011.

Federal Aviation Administration Grant

In 2009, the Harlan Municipal Airport was awarded a \$651,085 Airport Improvement Grant from the Federal Aviation Administration. The matching grant required a 5% or \$128,850 local match. For the year ended June 30, 2010, the City had received all grant funds.

(15) Commitments

Harlan Country Club Estates

In September 1999, the City entered into an agreement with Harlan Country Club Estates, Inc. for the construction of road infrastructure in a residential development area. Under the terms of the agreement, the City agrees to pay \$15,100 per housing unit. There are 25 units and the City remains obligated for 8 infrastructure payments as of June 30, 2010.

Ambulance Commission of Shelby County

On March 7, 2005, the City entered into a joint voluntary undertaking with Myrtue Memorial Hospital for the formation of the Ambulance Commission of Shelby County, as authorized by Chapter 28E of the 2005 Code of Iowa. The commencement date of the joint undertaking was July 1, 2006. The city administrator and an appointed individual serve on the five-member board of directors. The Ambulance Commission was established to provide ambulance services to the citizens of Harlan and Shelby County, Iowa. The agreement commits the City of Harlan to contribute 33-1/3% of the total cost of providing ambulance service to Shelby County. For the year ended June 30, 2010, the City contributed \$33,000.

E911 Communications Center Services

On August 7, 2001, the City contracted with Shelby County to provide E911 communications services through the Shelby County Emergency Management Commission for Harlan beginning July 1, 2001 and ending June 30, 2006. The communications services provided to Harlan during this period included dispatching, answering phones for the Harlan Police Department on night and weekends, MCIC access, city alarm monitoring and radio log maintenance and reports. After June 30, 2006, the parties will continue this contract on a year to year basis.

Agreement for GIS Services

In July 2003, the City of Harlan, Harlan Municipal Utilities and Shelby County entered into an agreement for the exchange and distribution of Geographic Information System (GIS) data. Shelby County developed a digital graphic and tabular database depicting land and cadastral data. This agreement is renewed annually and stipulates an annual fee of \$15,000. For the year ended June 30, 2010, the City contributed \$15,000 to Shelby County for GIS services.

Performance Agreement - CiDirect, Inc.

On December 1, 2006, the City entered into a refundable conditional grant agreement with CiDirect, Inc. for the formation and maintenance of at least eighty-six new full-time jobs for five years. The refundable conditional grant amount is \$129,000 and obligates CiDirect, Inc. to refund the grant or portion of the grant with interest in the event of default.

(15) Commitments (Continued)

Performance Agreement - Variety Distributors, Inc.

On February 19, 2008, the City entered into a forgivable loan agreement with Variety Distributors, Inc. as an incentive to create at least sixty full time equivalent jobs in the community and maintain them over a five year period. The \$60,000 forgivable loan bears interest at 7% and matures on March 1, 2013. The debt will be forgiven upon satisfaction of the terms of the agreement.

Performance Agreement - Superior Midwest Foods, LLC

On October 15, 2008, the City entered into a forgivable loan agreement with Superior Midwest Foods, Inc. as an incentive to maintain eleven full time equivalent jobs through December 31, 2016 and create and maintain another nineteen full time equivalent jobs for five years by December 31, 2016. The \$16,800 forgivable loan bears interest at 7% and matures on December 31, 2016. The debt will be forgiven upon satisfaction of the terms of the agreement.

G.H. Christiansen Subdivision

In May 2007, the City began infrastructure development on a forty-acre tract of land in north Harlan. The \$2.5 million project will provide 79 single and multi-family housing lots. The grading, street development and installation of gas, water, electric, phone, fiber optics and sewer lines were completed by 2010. For the year ended June 30, 2010, the City expended \$45,085 for the low to moderate income housing subdivision. The City has contracted for the construction of the first house on Lot 6 of the subdivision.

Petersen Family Wellness Center

On January 22, 2008, the City committed \$500,000 in eligible tax increment financing funds to the construction of a community wellness center. The first of five payments of \$100,000 was made during the year ended June 30, 2010.

Shelby County DevelopSource

On March 4, 2008, the City committed \$25,000 to Shelby County DevelopSource for fiscal years 2010, 2011, and 2012. The organization promotes and coordinates economic development and monitors the City's performance agreements with CiDirect, Variety Distributors, and Superior Midwest Foods, LLC.

(15) Commitments (Continued)

College Park Plaza

On September 4, 2007, The City and Iowa Western Community College entered into a 28E Agreement, as authorized by Chapter 28E of the 2005 Code of Iowa, for the construction of an IWCC campus on City owned property. The satellite campus provides classrooms for IWCC and an information technology center as well as other facilities that promote the economic development of the community.

On June 3, 2008, the Harlan Industrial Foundation committed \$625,000 to the College Park construction project and the City agreed to reimburse the Foundation \$125,000 in TIF eligible funds in five equal payments due July 1, 2009 through 2013. There are no fees or interest costs to the City. For the year ended June 30, 2010, the City reimbursed the Foundation the first of five \$125,000 payments.

Affordable Housing Program

In January 2010, the City was awarded a \$50,000 grant from the Iowa Finance Authority for the construction of a house in the G.H. Christiansen Subdivision. The grant required a local match and is an eligible tax increment financing expenditure for low to moderate income family housing. On June 15, 2010, the City awarded a \$129,748 contract to Knudsen Construction for the project.

Downtown Façade and New Residential Rehabilitation Program

On April 20, 2010, the City appropriated up to \$60,000 for the residential rehabilitation project and \$40,000 for the facade beautification, awning or enhancement project for use by qualified property owners on the square of downtown Harlan. The City will provide up to \$15,000 to property owners for new, one-time residential improvements to existing buildings or the City will provide up to \$5,000 for a facade, attached enhancements (exterior staircases or railings), or awnings on the square of downtown Harlan. As of June 30, 2010, six grants were approved for the upper story residential and two grants for the building facade projects.

REQUIRED SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -BUDGET AND ACTUAL (CASH BASIS) - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

REQUIRED SUPPLEMENTARY INFORMATION

YEAR ENDED JUNE 30, 2010

| | - | Governmental Fund Types Actual | | Proprietary Fund Type Actual |
|---|----|--------------------------------|----|------------------------------|
| Receipts: | Φ. | 1 707 172 | ø | -0- |
| Property tax | \$ | 1,786,162 | \$ | -0- |
| Tax increment financing | | 611,180 | | -0- |
| Other city tax | | 433,037 | | -0- |
| Licenses and permits | | 76,814 | | 146,278 |
| Use of money and property | | 74,134 | | |
| Intergovernmental | | 1,264,385 | | -0- |
| Charges for services | | 449,920 | | 13,932,147 |
| Special assessments | | 3,880 | | -0- |
| Miscellaneous | - | 196,973 | - | 216,703 |
| Total receipts | | 4,896,485 | | 14,295,128 |
| Disbursements: | | | | |
| Public safety | | 949,364 | | -0- |
| Public works | | 1,106,564 | | -0- |
| Community and economic development | | 235,494 | | -0- |
| Culture and recreation | | 800,439 | | -0- |
| General government | | 483,744 | | -0- |
| Debt service | | 649,844 | | -0- |
| Capital projects | | 993,567 | | -0- |
| Business type | | -0- | | 16,464,658 |
| Nonprogram | | 173,939 | | -0- |
| Total disbursements | | 5,392,955 | | 16,464,658 |
| Fundada (1.5 in ma) of most inte | | | | |
| Excess (deficiency) of receipts | | (496,470) | | (2,169,530) |
| over (under) disbursements | | (490,470) | | (2,107,550) |
| Other financing sources, net | | 444,935 | | 10,126,966 |
| Excess (deficiency) of receipts and other financing sources | | (51,535 | | 7,957,436 |
| Balance beginning of year | | 1,002,570 | - | 13,925,134 |
| Balance end of year | \$ | 951,035 | \$ | 21,882,570 |

See Accompanying Independent Auditor's Report

| - | | | Dudget | ad An | | | Final to Total |
|----|-------------|----|--------------------|-------|------------|----|-------------------|
| | Total | - | Budget Original | eu An | Final | | Variance |
| - | 1 Otal | | Original | | 1 11101 | - | |
| \$ | 1,786,162 | \$ | 1,739,396 | \$ | 1,739,396 | \$ | 46,766 |
| • | 611,180 | | 619,648 | | 619,648 | | (8,468) |
| | 433,037 | | 443,880 | | 443,880 | | (10,843) |
| | 76,814 | | 19,200 | | 19,200 | | 57,614 |
| | 220,412 | | 159,930 | | 159,930 | | 60,482 |
| | 1,264,385 | | 793,348 | | 1,547,130 | | (282,745) |
| | 14,382,067 | | 18,299,164 | | 18,299,164 | | (3,917,097) |
| | 3,880 | | - 0- | | -0- | | 3,880 |
| | 413,676_ | | 70,580 | _ | 921,422 | | (507,746) |
| _ | 19,191,613 | | 22,145,146 | | 23,749,770 | | (4,558,157) |
| | | | | | | | |
| | 949,364 | | 958,449 | | 995,765 | | 46,401 |
| | 1,106,564 | | 1,065,595 | | 1,139,195 | | 32,631 |
| | 235,494 | | 228,058 | | 233,000 | | (2,494) |
| | 800,439 | | 834,718 | | 878,263 | | 77,824 |
| | 483,744 | | 489,479 | | 526,066 | | 42,322 |
| | 649,844 | | 651,583 | | 1,301,427 | | 651,583 |
| | 993,567 | | 52,142 | | 1,213,390 | | 219,823 |
| | 16,464,658 | | 23,423,159 | | 18,433,477 | | 1,968,819 |
| | 173,939 | | | _ | | | (173,939) |
| - | 21,857,613 | - | 27,703,183 | - | 24,720,583 | | 2,862,970 |
| | (2,666,000) | | (5,558,037) | | (970,813) | | (1,695,187) |
| | 10,571,901 | | 8,335,000 | _ | 8,335,000 | | 2,236,901 |
| - | | | | | | | |
| | 7,905,901 | | 2,776,963 | | 7,364,187 | | 541,714 |
| _ | 14,927,704 | | 14,927,704 | | 14,927,704 | - | 0- |
| \$ | 22,833,605 | \$ | 17,704,667 | \$_ | 22,291,891 | \$ | 54 <u>1,71</u> 4 |

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING

JUNE 30, 2010

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units, Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated function level, not by fund. The budget was amended on May 7, 2010, decreasing budgeted disbursements by \$2,982,600. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2010, disbursements exceed the amounts budgeted in the community and economic development function.

OTHER SUPPLEMENTARY INFORMATION

STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES NONMAJOR GOVERNMENTAL FUNDS

YEAR ENDED JUNE 30, 2010

| | Other Spec Rev Funds | ÷ ÷ • • • • • • • | 1,253 -0- -0- 52 -0- -0- 1,305 | (1,305) |
|-----------------|----------------------------|---|--|--|
| ľ | Sp. C. | €9 | | J |
| | Beebe Trust | 4 | -0- -0- -0- -0- -0- -0- -0- | (4,927) |
| | Fire Grant | ÷ | \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ <td>-0-</td> | -0- |
| venue | Library Trust | -0- \$ -00- -00- 3,217 -00- 10,397 13,614 | -0- -0- -0- -0- -0- -0- -0- | 1,530 |
| Special Revenue | Housing Rehab | \$ \$\displaysquare\$ | 0 0 <td>-0-</td> | - 0- |
| | GHC Subdivision | \$ \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\ | 2,000 | (2,000) |
| | Upper Story Façade | | -0- -0- 1,088 -0- -0- -0- -0- | (1,088) |
| | | ∽ | | |
| | Local Option | 385,651 -0- -0- -0- -0- -0- -0- -0- -0- | -0- 9,033 -0- 6,917 -0- -0- | 369,701 |
| | | Receipts: Property tax Tax increment financing Other City tax Use of money and property Intergovernmental Charges for services Special assessments Miscellaneous Total receipts | Disbursements: Operating: Public safety Public works Comm and econ development Culture and recreation General government Capital projects Total disbursements | Excess (deficiency) of receipts over (under) disbursements |

See accompanying independent auditor's report.

| | ı | | ļ | | | Capital | Capital Projects | | | | l |
|--------------------------------|---|--------------|--------------|---------------|----------|---------|--------------------|--------------|----------|-----------|------------|
| | I | | | | | | | | Other | | ļ |
| | | College | Street | | Airport | Dye | Ð | Sewer | Capital | | |
| | | Plaza | Overlay | ľ | Improve | Stre | t d | Rehab | Projects | Total | 1 |
| Receipts: (Continued) | | i | | , | • | | 6 | Ć | c | 9 | لــ |
| Property tax | S | ⇔ | . | جع | þ | ÷9 | • - | - - | ÷ • | • | ١. |
| Tax increment financing | | ¢ | Ŷ | | þ | | þ | | ÷ | P | ī |
| Other City toy | | - ¢ | Ġ | | ¢ | | þ | 0 | þ | 385,65 | |
| Outed City tax | | o d | 9 | | ¢ | | ¢ | þ | ¢ | 7. | 3 |
| Use of money and property | | . | • | | , , | - | | | 4 | 444 056 | 9 |
| Intergovernmental | | ¢ | 66,618 | | 3/4,221 | | ÷ · | ; | , , | 20,1 | ۰. |
| Charges for services | | o o | Υ | | ¢ | | \rightarrow | ÷ | ÷ · | 7 | |
| Special assessments | | ¢ | 1.728 | •• | ¢ | | þ | ¢ | ¢ | 1,728 | × |
| Missellmeons | | 112 699 | Ġ | | þ | | þ | ¢ | þ | 123,09 | 9 |
| Total receipts | 1 | 112,699 | 68.346 | ١٠ | 374.221 | | မု | þ | -0- | 954,604 | 4 |
| i otal recepts | | | | | ` | | | | | | |
| Disbursements: | | | | | | | | | | | |
| Operating: | | | | | | | ! | , | d | 10.6 | , |
| Public safety | | ¢ | Ŷ | | . | | - | ; | ; | 1,433 | ח ר |
| Public works | | þ | 9 | | þ | | þ | \ | ÷ • | 9,053 | . . |
| Comm and econ development | | þ | 9 | , | o | | þ | | . | 3,088 | , ox |
| Culture and recreation | | ¢ | ¢ | | þ | | þ | o | - | 24,05 | رت. ب |
| General government | | ¢ | ¢ | , | ¢ | | þ | ¢ | o | <u>,</u> | <u>ـ</u> |
| Conital projects | | 72 580 | 168.535 | 10 | 449.251 | 4 | 45,085 | 246,716 | 11,400 | 993,567 | <u>.</u> |
| Capital projects | 1 | 77 500 | 169 525 | ر ا | 140 251 | 4 | 45 085 | 246.716 | 11.400 | 1,030,994 | 4 |
| Total disbursements | 1 | 72,380 | 100,03 | | 167,674 | | | | | | |
| Evess (deficiency) of receints | | | | | | | | | | | |
| over (under) disbursements | | 40,119 | (100,189) | $\overline{}$ | (75,030) | 4) | (45,085) | (246,716) | (11,400) | (76,390) | <u> </u> |

| | | | | Special Revenue | Sevenue | | | |
|--|--------------------------------------|--|--------------------------------|--|----------------------------------|-----------------------|----------------------------|----------------------------------|
| | Local | Upper Story Facade | GHC Subdivision | Housing Rehab | Library | Fire Grant | Beebe Trust | Other Spec Rev Funds |
| Excess (deficiency) of receipts over (under) disbursements | 369,701 | (1,088) | (2,000) | -0- | 1,530 | 0- | (4,927) | (1,305) |
| Other financing sources (uses): Sale of property Transfers in Transfers out | -0- -0- (333,512) (333,512) | \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ | 22,600 -0- -0- 22,600 | 2,603 2,603 2,603 | o o o o | 3,802 -0- 3,802 | ¢ ¢ ¢ | -0- -0- (2,409) (2,409) |
| Net change in cash balances | 36,189 | (1,088) | 20,600 | 2,603 | 1,530 | 3,802 | (4,927) | (3,714) |
| Cash balances beginning of year | (36,189) | -0- | 0 | (2,603) | 16,089 | (3,802) | 15,922 | 10,564 |
| Cash balances end of year | -0- | \$ (1,088) | \$ 20,600 | -0- | \$ 17,619 \$ | \$ -0- | \$ 10,995 | 6,850 |
| Cash Basis Fund Balances Unreserved: Special revenue funds Capital projects funds Total cash basis fund balances | -0-0-0-0- | \$ (1,088) -0- \$ (1,088) | \$ 20,600 | -0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0-0 | \$ 17,619 \$ -0- \$ 17,619 \$ | -0- -0- | 10,995 \$ -0- 10,995 \$ | 6,850 -0- 6,850 |

See accompanying independent auditor's report

| | | | | Capital Projects | | | |
|--|-------------------------------|-------------------------------------|-------------------------------------|-------------------------|----------------------------------|---------------------------------------|---|
| | College | Street Overlay | Airport | Dye Street | Sewer Rehab | Other Capital Projects | Total |
| Excess (deficiency) of receipts over (under) disbursements | 40,119 | (100,189) | (75,030) | (45,085) | (246,716) | (11,400) | (76,390) |
| Other financing sources (uses): Sale of property Transfers in Transfers out | 0 0 0 | -0- 56,256 -0- 56,256 | 0 0 0 | ÷ | -0- 397,134 -0- 397,134 | -0- 16,947 (44,336) (27,389) | 22,600 476,742 (380,257) 119,085 |
| Net change in cash balances | 40,119 | (43,933) | (75,030) | (45,085) | 150,418 | (38,789) | 42,695 |
| Cash balances beginning of year | (18,628) | (112,002) | (67,197) | 133,934 | (150,418) | 38,846 | (175,484) |
| Cash balances end of year | \$ 21,491 | \$ (155,935) | \$ (142,227) \$ | 88,849 | -0- | \$ 57 | \$ (132,789) |
| Cash Basis Fund Balances Unreserved: Special revenue funds Capital projects funds Total cash basis fund balances | \$ -0- 21,491 \$ 21,491 | \$ -0- (155,935) \$ (155,935) | \$ -0- \$ (142,227) \$ (142,227) | -0- 88,849 88,849 | 0 0 0 | \$ -0- 57 \$ | \$ 54,976 (187,765) |

STATEMENT OF RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES - OTHER CAPITAL PROJECTS FUNDS

YEAR ENDED JUNE 30, 2010

| | × | Knudsen | Fire Station | | Sewer Plant | Harlan Plaza | Library Build | ١, | Down | 8 8 | Skate / Soccer | Total |
|---|---|-----------------|---|-------------------|---|---|---------------|-------------|---|--------------|----------------------|---|
| Receipts: Property tax Other City tax Use of money and property Intergovernmental Charges for services Special assessments Miscellaneous Total receipts | ₩ | 0 0 0 0 0 0 0 0 | \$\dagger\$ \$\dagger\$ \$\dag | ' ∽ | \$ | · · · · · · · · · · · · | → | \$ | \$\diaphi\$ \$\diaphi\$ \$\diaphi\$ \$\diaphi\$ \$\diaphi\$ | ∨ | \$ | 0 0 |
| Disbursements: Operating: Public safety Public works Culture and recreation General government Debt Service Capital projects Total disbursements | ļ | ¢ ¢ ¢ ¢ ¢ ¢ | \$\diap \diap | • ' | -0- -0- -0- -0- -0- 11,400 | \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ \$\dagger\$ | | ¢ ¢ ¢ ¢ ¢ ¢ | \$ \frac{1}{2} \frac{1}{2} \frac{1}{2} \frac{1}{2} \frac | , . | \$ \$ \$ \$ \$ \$ \$ | -0- -0- -0- -0- -0- 11,400 |

| | Knudsen | Fire | Sewer Plant | Harlan Plaza | Library Build | Down- Town | Skate / Soccer | Total |
|--|------------------|------------------|----------------|-------------------|------------------|-----------------------------|---------------------------|--------------------------------|
| Excess (deficiency) of receipts Over (under) disbursements | o <mark>,</mark> | -0- | (11,400) | 0 | | 0 - | -0- | (11,400) |
| Other financing sources (uses): Transfers in Transfers out | -0- (26,343) | 4,690 | 11,400 | 857 -0- 857 | ¢ \$ \$ | -0- (16,069) (16,069) | -0- (1,924) (1,924) | 16,947 (44,336) (27,389) |
| Net change in cash balances | (26,343) | 4,690 | -0- | 857 | | (16,069) | (1,924) | (38,789) |
| Cash balances beginning of year | 26,343 | (4,690) | -0- | (857) | 57 | 16,069 | 1,924 | 38,846 |
| Cash balances end of year | -0- | \$ -0- \$ | 0 | \$ -0- | \$ 57 | -0- | -0- | \$ |
| Cash Basis Fund Balances Capital Projects Funds Total cash basis fund balances | 8 | -0- -0- | 0, 0, | φ - φ - φ | \$ 57 | -0- | -0- | 57 |

See accompanying independent auditor's report.

CITY OF HARLAN SCHEDULE OF INDEBTEDNESS YEAR ENDED JUNE 30, 2010

| Interest Due | | t | 1,774 835 12,582 15,191 | ı |
|---------------------------------|------------|---------------------------|---|---------|
| ı | | , | o 4 0 4 1 | |
| Interest | | ((| 27,290 14,174 157,180 198,644 | |
| | | | s s | |
| Balance End of Year | | | 625,000 435,000 3,575,000 4,635,000 | |
| l | | | l- | I |
| Redeemed During Year | | | 200,000 95,000 155,000 450,000 | |
| ' | | | <u>به</u> به | • |
| Issued During Year | | | \$\dagger\$ \$\dagger\$ | |
| 1 | | | به 'به م م ما د | · . |
| Balance Beginning of Year | | | 825,000 530,000 3,730,000 5,085,000 | 2,000,0 |
| 1 | | | ه 'به | →" |
| Amount Originally Issued | | | 1,770,000 530,000 3,815,000 | |
| · 1 | | | €9 | |
| Interest Rates | | | 1.50 - 3.60% 1.80 - 2.60% 4.00 - 4.30% | |
| Date of Issue | , | | Jan 1, 2004 Mar 16, 2009 Aug 7, 2007 | |
| | Obligation | General Obligation Bonds: | Refinancing Capital Note Refunding Bonds Combined Issue | |

See Accompanying Independent Auditor's Report.

BOND AND NOTE MATURITIES JUNE 30, 2010 CITY OF HARLAN

General Obligation Bonds and Note

| | Toto | 10tal | 460,000 | 490,000 | 495,000 | 345,000 | 165,000 | 170,000 | 180,000 | 185,000 | 195,000 | 205,000 | 215,000 | 225,000 | 235,000 | 250,000 | 260,000 | 275,000 | 285,000 | | 4,635,000 |
|---|-------------|----------|----------|---------|---------|-------------|---------|---------|---------|---------|---------|---------|------------------|----------|---------|---------|------------------|------------|----------|------|------------|
| 1 Issue - 16, 2009 | 1 | Amount | 105,000 | 110,000 | 110,000 | 110,000 | ¢ | ¢ | φ | φ | o | -0- | - 0- | þ | φ | þ | o | - | o | | 435,000 \$ |
| Combined Issue <u>Issued Mar 16, 2009</u> | Interest | Kates | 2.00% \$ | 2.20% | 2.40% | 2.60% | ŀ | ŀ | ŀ | 1 | ı | 1 | ŀ | ŀ | 1 | 1 | ı | | 1 | | 89 |
| 1 Issue 30, 2015 <u>10, 2007</u> | | Amount | 160,000 | 165,000 | 170,000 | 235,000 | 165,000 | 170,000 | 180,000 | 185,000 | 195,000 | 205,000 | 215,000 | 225,000 | 235,000 | 250,000 | 260,000 | 275,000 | 285,000 | | 3,575,000 |
| Combined Issue Callable June 30, 2015 <u>Issued July 10, 2007</u> | Interest | Rates | 4.00% | 4.00% | 4.00% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4.25% | 4 25% | 4.30% | 4 30% | 2 | €9 |
| cing un Note 1, 2004 | | Amount | 195,000 | 215,000 | 215,000 |) - - | ÷ 4 | , ¢ | , ¢ | · ф | φ | , ¢ | ، د ا | o ¢ | , ¢ | ç | ، د ا | o ¢ | ې د | | 625,000 |
| Refinancing Capital Loan Note <u>Issued Jan 1, 2004</u> | Interest | Rates | 3.20% | 3 40% | 3 60% | | ŀ | ŀ | ŀ | ł | ł | ; | | ! | ł | ŀ | ; | ¦ 1 | 1 | 1 | €9 |
| | Year Ending | June 30, | 2011 | 2012 | 2012 | 2013 | 2014 | 2012 | 2010 | 2017 | 2016 | 2020 | 2020 | 2021 | 2023 | 7000 | +707 5000 | 202 | 207 | 7707 | |

See Accompanying Independent Auditor's Report.

CITY OF HARLAN SCHEDULE OF RECEIPTS BY SOURCE AND DISBURSEMENTS BY FUNCTION ALL GOVERNMENTAL FUNDS

FOR THE LAST SEVEN YEARS

| Receipts: | <u>2010</u> | | <u>2009</u> | | <u>2008</u> | | <u>2007</u> |
|-------------------------------------|-----------------|----|-------------|----|-------------|----|-------------|
| Property tax | \$ 1,786,162 | \$ | 1,722,090 | \$ | 1,616,821 | \$ | 1,490,434 |
| Tax increment financing collections | 611,180 | | 517,593 | | 493,868 | | 746,189 |
| Other city tax | 433,037 | | 448,915 | | 444,541 | | 348,062 |
| Licenses and permits | 76,814 | | 70,919 | | 74,021 | | 62,066 |
| Use of money and property | 74,134 | | 78,176 | | 161,454 | | 116,655 |
| Intergovernmental | 1,264,385 | | 2,004,457 | | 1,176,419 | | 853,006 |
| Charges for service | 449,920 | | 534,851 | | 440,585 | | 412,506 |
| Special assessments | 3,880 | | 7,122 | | 5,404 | | 14,435 |
| Miscellaneous | 196,973 | | 424,176 | | 168,180 | | 204,896 |
| Bond proceeds | -0- | | 528,410 | | 3,778,211 | | -0- |
| Sale of property | 26,901 | | 9,932 | | 110,939 | | 0- |
| Total | \$ 4,923,386 | \$ | 6,346,641 | \$ | 8,470,443 | \$ | 4,248,249 |
| Disbursements: | | | | | | | |
| Operating: | | | | | | | |
| Public safety | \$ 949,364 | \$ | 983,002 | \$ | 1,043,969 | \$ | 1,281,470 |
| Public works | 1,106,564 | | 1,132,733 | | 1,119,022 | | 800,153 |
| Culture and recreation | 235,494 | | 833,871 | | 811,031 | | 720,360 |
| Community and economic dev | 800,439 | | 211,368 | | 359,763 | | 361,077 |
| General government | 483,744 | | 465,307 | | 466,907 | | 389,961 |
| Debt service | 649,844 | | 1,124,564 | | 633,710 | | 488,448 |
| Capital projects | 993,567 | - | 2,947,130 | - | 2,274,980 | - | 544,516 |
| Total | \$ 5,219,016 | \$ | 7,697,975 | \$ | 6,709,382 | \$ | 4,585,985 |

| | 2006 | | <u>2005</u> | | <u>2004</u> |
|----|-----------|----|-------------|----|-------------|
| \$ | 1,369,632 | \$ | 1,404,035 | \$ | 1,461,570 |
| Φ | 1,199,550 | Ψ | 1,091,014 | Ψ | 980,614 |
| | 294,368 | | 22,641 | | 16,371 |
| | 65,371 | | 60,021 | | 54,195 |
| | 106,389 | | 88,450 | | 78,525 |
| | 1,381,898 | | 965,230 | | 1,667,288 |
| | 402,974 | | 351,277 | | 371,945 |
| | 977 | | 4,186 | | 7,535 |
| | 156,695 | | 284,384 | | 497,532 |
| | -0- | | -0- | | -0- |
| | -0- | | -0- | | -0- |
| - | | | | | |
| \$ | 4,977,854 | \$ | 4,271,238 | \$ | 5,135,575_ |
| • | | | | | |
| \$ | 1,084,826 | \$ | 733,141 | \$ | 688,146 |
| • | 756,129 | | 818,117 | | 832,249 |
| | 727,450 | | 677,455 | | 573,477 |
| | 377,533 | | -0- | | 570,820 |
| | 294,416 | | 861,968 | | 395,676 |
| | 512,095 | | 494,018 | | 499,108 |
| | 989,072 | | 1,612,417 | | 1,874,477 |
| | | • | | - | |
| \$ | 4,741,521 | \$ | 5,197,116 | \$ | 5,433,953 |

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Certified Public Accountant

September 2, 2010

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Harlan Office:

Lonnie G. Muxfeldt

Certified Public

Accountant

2309 B Chatburn Ave. P.O. Box 551 Harlan, IA 51537-0551

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Avoca Office:

305 W. High Street P.O. Box 609 Avoca, IA 51521-0609

Ph. (712) 343-2379 Fax (712) 343-5012

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Licensed In:

Iowa

Missouri

To the Honorable Mayor and Members of the City Council:

I have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Harlan, Iowa as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents and have issued my report thereon dated September 2, 2010. My report expressed unqualified opinions on the financial statements, which were prepared in conformity with an other comprehensive basis of accounting. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing my audit, I considered the City of Harlan's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinions on the financial statements, but not for the purpose of expressing my opinion on the effectiveness of the City of Harlan's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the City of Harlan's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses.

Continued . . .

Member of American Institute of Certified Public Accountants, Iowa Society of CPA's and AICPAGPrivate Companies Practice Section September 2, 2010
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A deficiency in internal control exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City of Harlan's financial statements will not be prevented or detected and corrected on a timely basis. I did not note any deficiencies in internal control over financial reporting that I consider to be material weaknesses.

A significant deficiency is a deficiency, or combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I did not note any deficiencies in internal control over financial reporting that I consider to be significant deficiencies.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Harlan's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*. However, I noted certain immaterial instances of noncompliance that are described in Part III of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during my audit of the financial statements of the City. Since my audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City of Harlan's responses to findings identified in my audit are described in the accompanying Schedule of Findings and Questioned Costs. While I have expressed my conclusions on the City's responses, I did not audit the City of Harlan's responses and accordingly, I express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Harlan and other parties to whom the City of Harlan may report. This report is not intended to be and should not be used by anyone other than these specified parties.

I would like to acknowledge the many courtesies and assistance extended to me by personnel of the City of Harlan during the course of my audit. Should you have any questions concerning any of the above matters, I shall be pleased to discuss them with you at your convenience.

Murplat associates, CPA. P.C.

CITY OF HARLAN SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2010

Part I: Summary of the Independent Auditor's Results

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) The audit did not disclose any significant deficiencies or material weaknesses in internal control over financial reporting.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.

Part II: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

No matters were noted.

INSTANCES OF NON-COMPLIANCE:

No matters were noted.

Part III: Other Findings Related to Statutory Reporting:

III-A-10 <u>Certified Budget</u> - For the year ended June 30, 2010, disbursements in the community and economic development function exceeded the amounts budgeted. In addition, the final amended budget as approved was not the amended budget that was intended. The amended budget increased debt service expenditures by \$649,844 rather than decreasing debt service expenditures by \$1,739.

<u>Recommendation</u> - The budget should be monitored more closely at the functional level and amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa.

Response - The budget will be monitored and amended correctly in the future.

Conclusion - Response accepted.

CITY OF HARLAN SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2010

Part III: Other Findings Related to Statutory Reporting: (Continued)

III-B-10 Questionable Disbursements - I did not note any disbursements that did not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1970. However, I did note instances in which documentation was not available to substantiate training, travel, and conference reimbursements.

<u>Recommendation</u> - The City should review procedures to insure that all training, travel, and conference reimbursements are properly substantiated.

Response - We will review our policy and procedures.

Conclusion - Response accepted.

III-C-10 Travel Expense

No disbursements of city money for travel expense of spouses of city officials or employees were noted.

III-D-10 Business Transactions

Business transactions between the City and City officials or employees are detailed as follows:

| Name, Title, and Business connection | Transaction Description | Amount |
|--|----------------------------|-----------|
| Jay Christensen, P & Z Board, Owner Dr. Jay's Eyecare | Employee benefits | \$ 955 |

In accordance with Chapter 362.5(10) of the Code of Iowa, the transactions with the Council and Planning and Zoning Board Members do not appear to represent a conflict of interest since total transactions with each individual were less than \$1,500 during the year.

III-E-10 Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions. However, the amount of coverage should be reviewed annually to insure adequate coverage for current operations.

CITY OF HARLAN SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED JUNE 30, 2010

Part IV: Other Findings Related to Statutory Reporting: (Continued)

III-F-10 Council Minutes

No transactions were found that I believe should have been approved in the Council minutes but were not.

III-G-10 <u>Deposits and Investments</u> - No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted. It was noted, however, that the maximum balance at a local named depository was exceeded during two months of the year ended June 30, 2010.

<u>Recommendation</u> - The City should raise its maximum balance in sufficient amount so as not to exceed the maximum balance.

<u>Response</u> - Resolution 1569, Resolution Naming Depositories, was dated April 5, 2005 and needs to be updated and the maximum balances sufficiently raised.

Conclusion - Response accepted.

III-H-10 Revenue Notes

The City has no revenue debt at June 30, 2010.

III-I-10 Payment of General Obligation Bonds

General Obligation Bonds were paid from the Debt Service Fund as required by Chapter 384.4 of the Code of Iowa.

III-J-10 Financial Condition - The following Funds had deficit balances as of June 30, 2010:

| Fund | <u>Deficit</u> |
|--|----------------|
| Special Revenue - Upper Story / Facade | \$ 1,088 |
| Capital Projects - Airport Improvement | 142,227 |
| Capital Projects - Street Overlay | 155,935 |
| Internal Service - Group Insurance | 16,048 |
| Total | \$ 315,298 |
| | |

<u>Recommendation</u> - The City should monitor these deficits in order to return these funds to a sound financial position.

<u>Response</u> - The deficits will be eliminated upon the receipt of grants and the completion of the projects. The group insurance deficit will be eliminated by transfer.

Conclusion - Response accepted.

HARLAN, IOWA 51537

NEWS RELEASE

Muxfeldt Associates, CPA, P.C., 2309 B Chatburn Avenue, Harlan, Iowa today released an audit report on the City of Harlan, Iowa.

The City's receipts totaled \$6,845,418 for the year ended June 30, 2010 an 18 percent decrease from 2009. The receipts included \$1,791,779 in property tax, \$611,180 from tax increment financing, \$2,630,441 from charges for services, \$552,856 from operating grants, contributions and restricted interest, \$563,934 from capital grants, contributions and restricted interest, \$5,010 from unrestricted investment earnings, and \$690,218 from other general receipts.

Disbursements for the year totaled \$6,963,486 a 25 percent decrease from 2009, which included \$1,106,564 for public works, \$993,567 for capital projects, and \$949,364 for public safety,. Also, disbursements for business type activities totaled \$603,795.

A copy of the audit report is available for review in the City Clerk's office, in the office of the Auditor of State and on the Auditor of State's website at http:// auditor.iowa.gov / reports / reports.htm.